

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EA-10 NEA-10 ISO-00 CIAE-00 DODE-00  
PM-05 H-01 INR-10 L-03 NSAE-00 NSC-05 PA-01  
SP-02 SS-15 ICA-11 ARA-10 EUR-12 OIC-02 /122 W  
-----118933 211800Z /43

R 201535Z APR 78  
FM AMEMBASSY KINSHASA  
TO SECSTATE WASHDC 9317  
INFO AMEMBASSY KABUL  
AMEMBASSY NEW DELHI  
AMEMBASSY SEOUL  
USUN NEW YORK 1507

C O N F I D E N T I A L KINSHASA 3982

E.O. 11652: GDS  
TAGS: PORG, RQ, KS, KN, UN, CG  
SUBJECT: MULTILATERAL AFFAIRS: NON-ALIGNED COORDINATING COMMITTEE FOR  
EIGN  
MINISTERS (NACCFM) MEETING, KABUL

REF: A) STATE 97545; B) KINSHASA 3327; C) KINSHASA 3794

1. POLCONS MET WITH POLITICAL AFFAIRS DIRECTOR NGANDU MUALABA OF  
FOREIGN OFFICE APRIL 19 TO DISCUSS NACCFM MEETING TO BE HELD IN  
KABUL MAY 6-10 (REF A). IN A TOUR D'HORIZON OF ISSUES WHICH MAY  
BE RAISED IN KABUL, GOZ POSITION WAS REVEALED AS GENERALLY SUPPORTIVE  
OF US POSITIONS. NGANDU ALSO TOOK THE OCCASION TO LAMENT THE  
WEAKNESS OF NAM WHICH HE ASCRIBED TO ITS HAVING STRAYED FROM  
TRUE-NON-ALIGNMENT. END SUMMARY.

2. EMBOFF BEGAN BY REFERRING TO DISCUSSION HE HAD HAD WITH  
NGANDU'S DEPUTY, UN AFFAIRS DIRECTOR ZITU, TWO WEEKS EARLIER  
(REF B). HE RENEWED US APPRECIATION FOR GENERAL SUPPORT ZAIREX HAD GI  
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NONALIGNED ISSUES SUCH AS PUERTO RICO AND KOREA AND ASKED WHO  
WOULD REPRESENT GOZ AT KABUL. NGANDU REPORTED THAT ZAIRE WOULD  
HAVE A TWO MAN DELEGATION LED BY GOZ AMBASSADOR TO UN, KABEYA  
WA MUKEBA, AND INCLUDING GOZ AMBASSADOR TO INDIA, ZAU MAKUNGA.

3. NGANDU WENT ON TO SAY THAT GOZ POSITION CONCERNING KOREA  
CONTINUED TO BE THAT IT WAS AN ISSUE FOR THE KOREAN PEOPLE

THEM-SELVES TO RESOLVE RATHER THAN ONE REQUIRING NAM INTERVENTION. EMBOFF MENTIONED RECENT VISIT BY NORTH KOREAN VICE PREMIER (REF C). NGANDU SAID THAT HE HAD BEEN PRESENT WHEN NORTH KOREAN DELEGATION SAW FOREIGN MINISTER UMBA DI LUTETE. NORTH KOREANS HAD CLAIMED THAT SOUTH KOREA WAS OCCUPIED BY AMERICAN FORCES AND THAT NAM SHOULD GO ON RECORD AGAINST THIS ALLEGED OCCUPATION. ACCORDING TO NGANDU, FORMIN UMBA HAD CUT OFF DISCUSSIONS BY SUGGESTING THEY MOVE ON TO OTHER TOPICS SINCE IT WAS OBVIOUS THAT ZAIRE AND NORTH KOREA VIEWED THE SITUATION COMPLETELY DIFFERENTLY.

4. EMBOFF TOOK OCCASION TO NOTE THAT ADMINISTRATION WAS BEGINNING TO WITHDRAW AMERICAN GROUND FORCES FROM KOREA. NGANDU SEEMED UNAWARE OF THIS AMERICAN DECISION AND EXPRESSED CONCERN THAT IT MIGHT LEAD TO A RENEWAL OF THE KOREAN WAR. EMBOFF ASSURED NGANDU THAT WITHDRAWAL OF AMERICAN FORCES WOULD BE PHASED AND INVOLVED NO PLAN FOR REDUCTION OF US AIR OR NAVAL FORCES IN KOREA, AND THAT THE ADMINISTRATION PROPOSED TO INCREASE ARMS AID TO SOUTH KOREA TO HELP THE COUNTRY DEFEND ITSELF.

5. IN TOUR D'HORIZON OF MAJOR SUBJECTS COVERED IN REF A, EMBOFF NOTED THAT USG WAS CONCERNED THAT SOME MEMBERS OF THE NAM WHICH WERE NOT REALLY -NON-ALIGNED MIGHT TRY TO USE THE KABUL MEETING TO IMPEDE NEGOTIATIONS NOW UNDERWAY ON SUCH DELICATE PROBLEMS AS SOUTHERN AFRICA AND THE MIDDLE EAST. NGANDU REPLIED BY EXPRESSING CONCERN THAT QUESTIONS SUCH AS THESE WERE BEING CONFIDENTIAL

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SETTLED WITHOUT REFERENCE TO THE TRULY NON-ALIGNED. (E.G. ZAIRE). AS FOR THE NAM, NGANDU STATED ITS INABILITY TO PLAY A MORE DIRECT ROLE WAS LARGELY THE MOVEMENT'S OWN FAULT. IN ZAIRE'S VIEW, NAM "HAD STRAYED FROM ITS SOURCES." HOW, NGANDU ASKED RHETORICALLY, COULD THE NAM INCLUDE COUNTRIES LIKE NORTH KOREA AND CUBA AND STILL REMAIN NON-ALIGNED?

6. TURNING TO ZAIRE'S RECENTLY HEIGHTENED FEARS OF CUBAN ENCIRCLEMENT, NGANDU REFERRED TO "CUBAN IMPERIALISM IN ANGOLA AND ETHIOPIA." BOTH AFRICAN REGIMES, HE SAID, WOULD BE OVERTHROWN WERE IT NOT FOR CUBAN MILITARY ASSISTANCE. CUBA CLAIMED THAT IT HAD BEEN REQUESTED TO AID ANGOLA BY THE LEGITIMATE GOVERNMENT OF THAT COUNTRY AND DEMANDED THAT NO ONE QUARREL WITH THE ANGOLAN GOVERNMENT'S RIGHT TO DO SO. YET, NGANDU CONTINUED, WHEN ZAIRE HAD CALLED ON ITS FELLOW AFRICAN COUNTRY, MOROCCO, FOR SUPPORT DURING THE SHABA WAR, CUBA LOUDLY PROTESTED ABOUT FOREIGN IMPERIALISM AND THE ALLEGED EMPLOYMENT OF MERCENARIES.

7. NGANDU CLOSED THIS PART OF THE DISCUSSION BY SAYING THAT ZAIRE WAS OPPOSED TO THE OLD FORM OF IMPERIALISM AND HENCE BELONGED TO THE NAM. AT THE SAME TIME, HE SAID, ZAIRE WAS EQUALLY OPPOSED TO THE NEW FORM OF IMPERIALISM -- OFTEN IDEOLOGICAL -- OF THE

COMMUNIST STATES.

8. COMMENT: EMBOFF'S CONVERSATION WITH NGANDU CONCERNING  
NACCFM DID NOT ALLOW TIME TO COVER ALL OF THE SUBJECTS MENTIONED  
REF A, BUT DID PERMIT DISCUSSION OF THOSE OF PRINCIPAL  
MUTUAL CONCERN. IN ACCORDANCE WITH INSTRUCTIONS, EMBASSY DID NOT  
LEAVE AN AIDE MEMOIRE. WHEN TIME RAN OUT, NGANDU HINTED THAT  
HE WOULD BE HAPPY TO RECEIVE WRITTEN EXPRESSION OF US VIEWS.  
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## Message Attributes

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